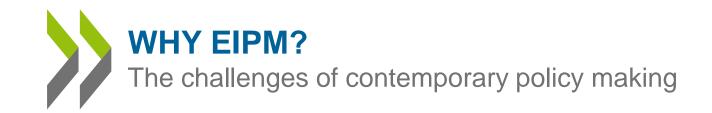
HOW CAN COUNTRIES FACILITATE EVIDENCE INFORMED POLICY MAKING?

Integrating the outcomes of evaluations in the policy process

Stéphane Jacobzone OECD, Public Governance Directorate

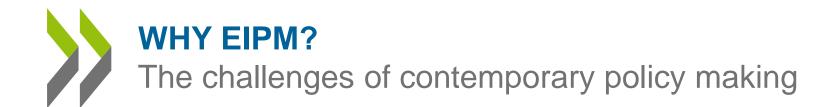
INTOSAI Working Group on Program Evaluation (EWG), *Vilnius*, 20-21 May 2019





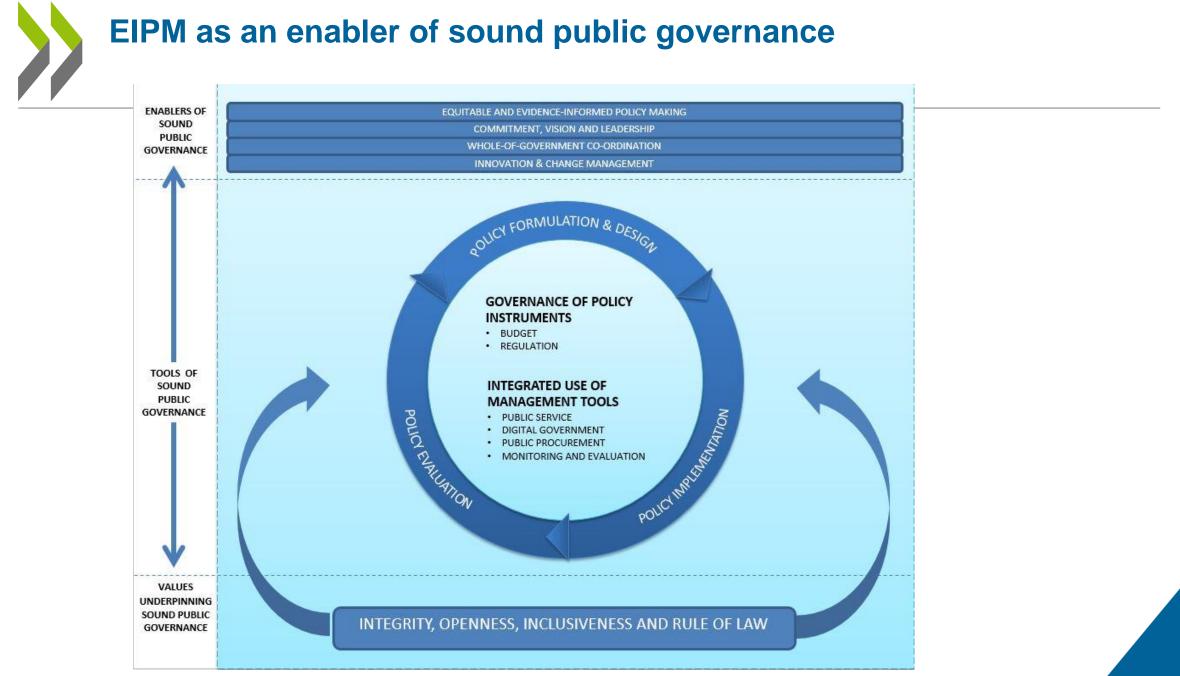
# Ensuring demand for evidence and evaluation has become very challenging in a context of global over-supply of knowledge and complex political process.

- Information to be considered by policy makers is overwhelming and complex
- Evidence gaps remain on 'what works' in many policy areas
- The challenges of navigating the 'post truth' world
- The rise of wicked problems
- The erosion of trust in public institutions
- The challenge to the authority of science



# Evidence and evaluation have a critical role to play in improving the quality, responsiveness and accessibility of public services.

- It can play a role throughout the policy cycle
- It helps to prevent one-sided policy design, avoid duplication and ensure scarce resources are well used
- It helps with policy implementation and adapting policies to meet local needs
- Policy evaluation is also critical to understand why policies do or don't work



# Barriers and facilitators to developing the capacity for EIPM – OECD stakeholder consultation

OrS

Facilitat

OECD has been working over the last year to understand the specific **institutional barriers** as well as **institutional enablers** and how to build positive incentives in different jurisdictions

Barriers

### **POLICY-MAKING PROCESS**

- Lack of a culture of dialogue
- Primacy of political priorities
- Ambiguity over mandate for EIPM
- Weak long term policy planning
- Inflexible and non transparent policy processes
- Lack of trust between science and policymaking communities.

#### **INSTITUTIONAL SET UP**

- Limited resources
- Weak incentives for EIPM
- Lack of capability to engage in EIPM

### **POLICY-MAKING PROCESS**

- Political commitment to EIPM
- Dialogue between stakeholders
- Strengthening demand for evidence
- Support from the international community
- Ensuring quality of evidence

#### **INSTITUTIONAL SET UP**

- Sufficient Resources
- Strong leadership and institutional memory
- Maximising positive disruptive power.
- Flexibility in the job description and performance



## Despite the potential for evidence use, in reality an effective connection with research evidence and evaluation in policy making remains elusive.

- Despite governments spending money on evidence generation, many policy makers do not use evidence
- In South Africa, a survey found 45% of senior policy makers intended to use evidence during policy making, but in reality only 9% were able to do so in practice



## Many barriers can affect the use of evidence.

- Organisation characteristics and resources
- Policy maker characteristics
- Contact and collaboration between evidence uses and producers
- Policy characteristics
- Research and research characteristics

## **BUILDING INDIVIDUAL CAPACITY – EIPM SKILLSET** What skills and capacity do policy makers need to adopt EIPM?





## Organisational capacity encompasses factors which can either support or impede the use of evidence within organisations.

- Tangible factors: e.g. well-maintained computer facilities, adequately resourced libraries and robust management processes
- Intangible factors: e.g. political context and organizational culture



## **INITIATIVES TO INCREASE SKILLS FOR EIPM**

#### Understanding

- Diagnostic Tools of indvidual capacity e.g. Australia's Staff Assessment of enGagement with Evidence
- Senior Civil Service programmes e.g. Finland's Public Sector Leadership training

#### Obtaining

- Access to online databases e.g. Campbell Collaboration
- Disseminating tailored syntheses of evidence e.g. Argentina's Policy Research briefs and Clearinghouses in the US
- Commissioning research and reviews e.g. UK's Policy **Reviews Facility**
- Seminars to present research findings e.g. The Joint Research Centre's lunchtime lecture series

#### **Interrogating and** Assessing

- Intensive skills training programmes e.g. INGSA's capacity building initatives.
- Knowledge brokers (organisations) e.g. Poland's - Centre for Evaluation and Analysis of Public Policies.

#### Using and Applying

- Intensive skills training programmes e.g. OECD/Mexico's Capacity Building for RIA
- Knowledge brokers (individuals) e.g. New Zealand's Chief Science Advisor
- Mentoring e.g. South Africa's mentoring programme for policy makers

#### Engaging

- One-off or periodic interactive forums e.g. Joint Research Centre's Evidence and policy summer school
- Platforms for ongoing interactivity e.g. The global **Preventing Violence** Across the Lifespan Network
- Partnership projects e.g. the Netherlands Academic **Collaborative Centres** and the US' National **Poverty Research** Center

#### Evaluating

• Diagnostic tools of organisational capacity for evidence use e.g. Canada's **Evidence Literacy** diagnostic tool

# INITIATIVES TO INCREASE ORGANISATIONAL CAPACITY

- 1. Improving organisational tools, resources and processes
  - E.g. Ireland's Evidence into Policy Project which supports governmental policy priorities through research and knowledge transfer activities
- 2. Improving the knowledge and data infrastructure
  - E.g. The U.S.'s Foundation for Evidence-Based Policymaking Act designed to ensure that the necessary data quality and review structures are in place
- 3. Establishing strategic positions and units to champion an evidence informed approach
  - E.g. a Chief Economist, Chief Information Officer, Chief Evaluation Officer, or Chief Science Advisor



The Policy Liaison Initiative (PLI) is a long-term knowledge translation initiative designed to support the use of Cochrane systematic reviews in health policy. A joint initiative between the Australasian Cochrane Centre and Australian Government Department of Health and Ageing.



Trusted evidence. Informed decisions. Better health.





Australian Government Department of Health The Department of Health



The Policy Methods Toolbox was developed in New Zealand and is a repository of policy development methods that helps policy practitioners identify and select the right approach for their policy initiatives.

### **Public participation**



### Design thinking





### Start Right



### Behavioural insights



## Example practice in building capability: Workshops by DPME and CEAPP

These tools aim to develop skills and knowledge among knowledge users and producers. *They might take form of individual meetings on particular topic or become coherently planned courses.* 

#### Graduate School Development Provide School Development Provide School Development Provide School Development Devel

**EBPM Executive Course** 

**CEAPP Summer School** 



http://www.ceapp.uj.edu.pl/ponad

# OPTIONS FOR INCREASING EIPM TAKE UP

1.Capacity building initiatives need to be aware of the local political and institutional context of research use.

2.Capacity building initiatives need to address the full range of skills and capacities that influence the use of evidence.

3.Institutional and organisational structures and systems enable the effective use of evidence – without addressing these, change initiatives are unlikely to succeed.

# OPTIONS FOR INCREASING EIPM TAKE UP

4. *Strategic leadership is critical* to drive the organisational change necessary for improved evidence informed policy making.

5.Capacity building initiatives should embed evaluation from the beginning to inform the implementation process and support continuous learning and improvement.

6.Capacity building initiatives need to be embedded within organisational structures and strategies to enable sustainability and long term change.

## DEVELOPING STANDARDS FOR POLICY DESIGN, IMPLEMENTATION AND EVALUATION

- *Why* standards of evidence?
- *Where* we are now and where should we go next?
- *What* could an international approach to standards of evidence cover?
- *How* can we get to an international approach to standards?





#### Framing the issues: What do we need to know/do? What counts as 'good' evidence?

#### Use of data

Theory of Change/Logic Model

**Design and Development** 

Efficacy

**Effectivenes**s

**Costs & Benefits** 

Implementation

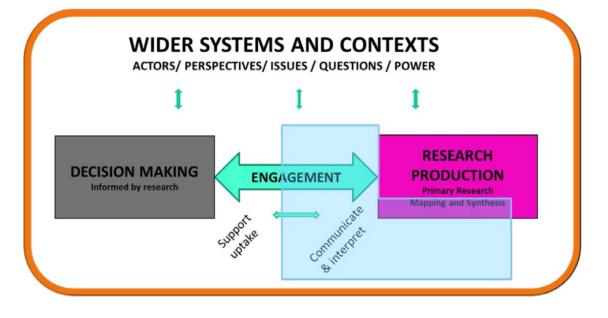
**Evidence** synthesis

### Integrity of KB Function

Transparency, ethics, legitimacy, reliability, independence, conflicts of interest, humility.

## STIMULATING EIPM Strengthening the knowledge broker function

Working at the interface between knowledge production and decision making and practice, **knowledge brokers have great potential to support EIPM.** 



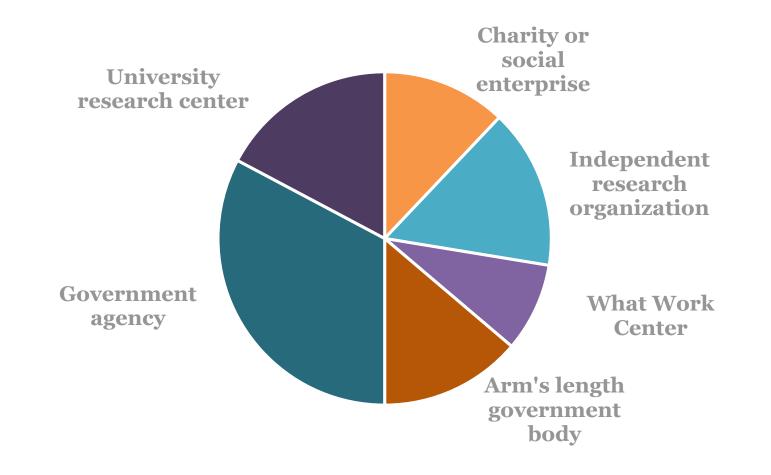
Adapted from Gough et al 2011, Gough 2012



Mapping of 70+ organisations across the OECD

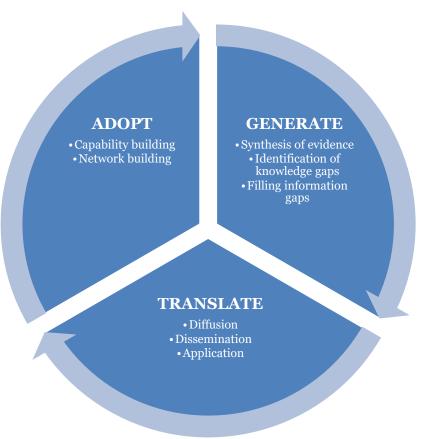
# Knowledge brokers function across the system

Knowledge broker functions take different forms and are fulfilled **by different types of entities and are located in various places of the system.** 



# Functions of knowledge broker organizations

Knowledge brokers perform strategic functions to *generate knowledge and support its translation and adoption in decision making and practice.* 





## Example practice in knowledge synthesis: SBU's evidence reviews products

SBU performs reviews and synthesis of evidence in particular topics. The *Process of synthesis takes different forms, depending of the purpose of study, time and resources available.* 









**SBU Enquiry Service** 





 $https://www.sbu.se/contentassets/c7793fb7f73f4fe08fa5e1c5aa10a61c/sbus\_publication-types.pdf$ 

## Example practice in decision supporting tools: Kidsmatter early childhood star rating system

KIDSMATTER provides an index of a program's effectiveness by assessing it's *theoretical underpinnings and the quality and quantity of research and practice-based evidence*.

#### EVIDENCE OF EFFECTIVENESS

Evidence of Effectiveness Rating:	***	
Evidence of Effectiveness Description:	<ul> <li>Research Based Evidence</li> <li>Multiple randomised controlled trials undertaken.</li> <li>Program appears to facilitate improvement in the relationship between parents and carers and their child.</li> <li>Significant improvement in the quality of interactions between parents and carers and their child.</li> </ul>	
Identified Theoretical Framework:	Yes	
Identified Theoretical Framework Description:	Parent Effectiveness Training draws on humanistic theory, the Theory of Healthy Relationships (Dr Gordon) and the client-centred relationship (Dr Carl Rogers).	
Survey/Audit Tools Available:	No	
AUTHOR(S)/CONTAG	CTS	
Author(s):	Dr Thomas Gordon	9
About the Author(s):	Dr Gordon is a licensed clinical psychologist. Dr Gordon has published widely and his books published in many languages.	
Contact Information:	For further information refer to www.etia.org	



https://www.kidsmatter.edu.au/early-childhood/programs/parent-effectiveness-training

## **PROMOTING INTEGRATING APPROACHES** The case of social investment (NZ).

Social investment is an evolving approach to thinking **long-term and making informed choices on how best to improve people's wellbeing**. At its core, it involves five key features:

Using data to understand customer needs from a person centric and long-term perspective.

Proposing innovative solutions that meet citizens' needs and deliver financial savings.

Delivering, managing and monitoring services using the organization most able to deliver the service, whether that be government or non-government providers.

Using performance data to adjust, add or drop programmes.

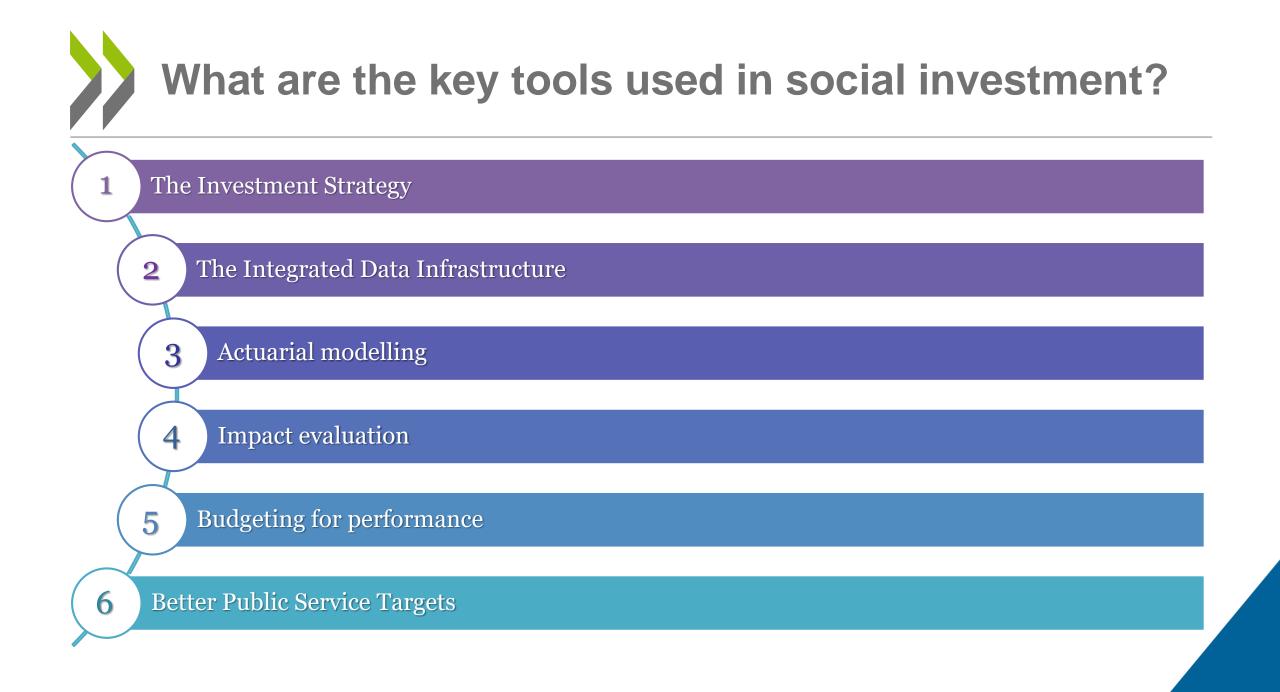
2

3

4

5

Evaluating programmes to identifying what works and what doesn't, publishing these results openly and feeding findings into the next set of decisions.



# What is the impact of SI and what are the barriers and facilitators to delivery?



Capacity to generate, analyze and understand evidence and evaluation.

Changing the composition of baseline expenditure.

Change management Defining cross government outcomes



- Multidimensional challenges
- Feeding into the machinery of government
- ✓ Evaluation of the right kind, the format at the right time !
- ✓ Investing in communications matters

## THANK YOU

Stephane.Jacobzone@oecd.org

