

# CONDUCT AND SHARE PUBLIC POLICY EVALUATION The Conseil d'Etat's 2020 annual study

#### **Introduction - The challenges of evaluation in a period of crisis and mistrust**

- A demand for transparency and understanding of public action
- Multiple initiatives to promote public policy evaluation and to prepare (ex ante), support (in itinere) and then draw lessons (ex post) in the context of the health crisis
- How to guarantee the utility of public policy evaluation in a context of mistrust. Methodological rigor of the evaluation and its close articulation with science are not enough

Frédéric Pacoud – Maître des requêtes at the French Conseil d'Etat - 8 juillet 2021 INTOSAI Working Group on Evaluation of Public Policy and Program

# I. Public policy evaluation has made progress in France over the past thirty years, but still has some weaknesses

#### 1) The actors

- Multiple players. A predominant role of the executive branch and administrations in commissioning assessments
- A rise in university laboratories carrying out public policy evaluations
- Interactions between political institutions and the academic world remain too limited
- Unequal practices in local authorities
- A lack of coordination and datas for the evaluation of public policies shared between local and national governments



### 2) The practices

- A general quest for reliability
- Remarkable progress in opening up access to data for research and evaluation
- A lack of anticipation and preparation
- Progress in involving stakeholders. Citizen participation in evaluation is still marginal
- Human, administrative and financial resources are rarely guaranteed on a long-term basis
- Some areas of public policy seem to be left out



## 3) The place of public policy evaluation in the public debate

- The time for evaluation is not the time for political action
- The space for evaluation in public debate and decision-making is still insufficient
- Among leaders, evaluation still arouses a fear of criticism or control
- Public policy evaluation is too often overlooked by policymakers but produces learning effects



#### II. WAYS TO MAKE EVALUATION A TOOL FOR DEMOCRATIC DEBATE AND DECISION-MAKING

- 1) Public policy evaluation should benefit from proper means
- Develop the demand for evaluation in parliament to promote the democratization of evaluation
- Prioritize the assessment of public policies that significantly commit public finances or aim to produce effects on a large part of the population
- Develop evaluation training for future leaders and public officials
- Promote exchanges between the academic and the administrative spheres
- Cooperation and the production of local data as a key to evaluations in local authorities

- 2) How to strengthen the virtuous cycle of evaluation thanks to adapted, credible and transparent works
- Adapt the objectives and methodology of the evaluation to the time and data available
- Policy objectives and its evaluation should be defined at first and at the same time
- The creation of a steering committee is essential for the credibility of the evaluation
- The technical and administrative expertise must be taken into account
- Citizens and beneficiaries of public policies should be involved in their assessment, according to each situation



### 3) How to make evaluations really useful for democratic deliberation and public action

- Never forget the limits of public policy evaluation
- A need for long-run evaluations and for experimentation prior to any generalization of a large-scale policy
- Evaluate to characterize the effects of public policies, but also to understand their mechanisms
- A necessary monitoring of the lessons and answers
- Publication, dissemination, communication

Evaluation should not be seen as a risk nor as a control tool, but as a vector of emancipation, democratic maturity and collective progress

